

L. H. L.

M E M O R A N D U M

FROM THE SECRETARY, NORTHERN PROVINCES,

No. 11163/26

K a d u n a,

TO THE ASST. DIRECTOR OF MEDICAL AND
HEALTH SERVICE, KADUNA

1st October, 1930.

Sanitation - Native Administration area.

With reference to your endorsement No. 17/3/1930 of the 1st of September, 1930, I am directed by the Acting Lieutenant-Governor to inform you that under Native law and custom Native Authorities can take action in the Native Courts as regards acts prejudicial to public health. There is no "Code" of such offences, but all Native Administrations have been supplied for their guidance with a copy of the "Rules for the Guidance of Native Administrations" drawn up by Dr. Poy (printed pamphlet dated 18/9/25).

22 2. I am to suggest that such communications as your memorandum No. 17/3/1930 of the 1st of September, 1930, should preferably be sent through this office to avoid unnecessary correspondence and possibly misleading replies.

(Sgd.) D. Hamlyn

for Acting Secretary,
Northern Provinces.



No. 11,163/40

Kaduna,

9th October, 1930.

Copy to:-

The Resident, Kabba Province

For information, with reference to my memorandum No. 11453/1/28 of the 1st of October, 1930.

31 R. D. Ross

for Acting Secretary,
Northern Provinces.

45

45

No. 65/1926/45

Lokoja, 25th October, 1930.

Copy to: D.O. Igala
D.O. Igbirra
D.O. Kabba
A.D.O. K/Karifi.

For information.

RS
Resident,
Kabba Province.

HOU.

P.A. RS
25/10/30

MEDICAL HEALTH DEPARTMENT.

KADUNA.

8th November, 1930. 102



SIR,

With reference to your memo. No. 65/1926/29 of 8/10/30.

I have the honour to ~~acknowledge the receipt of~~ ~~forward for your information and necessary action~~ the documents noted in the subjoined Schedule.

I have the honour to be,

Sir,

Your obedient Servant,

To

THE RESIDENT,

KABBA PROVINCE,

LOKOJA.

G. N. Williams
S.H.O. N.Ps
for ASST. DIR. OF MED. & HEALTH SERVICE

SCHEDULE.

Date.	Number.	Subject.
8/10/30	65/1926/29	<u>Sanitation - Native Administration.</u>

P.A. H.A.J. 18.11

M.L.

48

MEMORANDUM.

No. 25/S/1929.

10th March, 1931.

From The Asst: Dir: of Med: & Health Service, Kaduna
To The Resident, Kabba Province, Lokoja.

Latrines - Plan of.

Ogunni
I attached a plan of the most satisfactory type of latrine for schools, markets, prisons etc, for the information of the Native Administration Public Works Department Staff, with the hope that future latrines will be built in accordance with it.

(Sgd)

S.H.O., N.Ps
For Assistant Director of Medical
and Health Service.

Please circulate in the following order

No. 65/1926/48.

Lokoja, 20th March, 1931

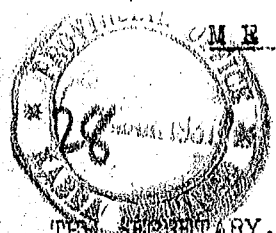
D.O. Igala *filed 25.3.31. passed 19.4/31.*
D.O. Igbirra *Recd & passed 18/4/31.*
D.O. Kabba *H.S. Div. no. 8/5/31.*
A.D.O. K/Karifi *handed A.D.O. 24.5.31.*

For information and action.

2. The plan mentioned above is enclosed.
Please make a rough copy and return it to
this office.

for *R. J. S. Smith.*
Resident,
Kabba Province.

24.5.31



MEMORANDUM.

No. 11163/69

Kaduna, 23 March, 1931.

FROM THE SECRETARY, NORTHERN PROVINCES, KADUNA
TO THE RESIDENT K A B B A PROVINCE

Public Health under Native Administration.

31

In continuation of my memorandum No. 11468/1/28 of the 1st October, 1930, I am directed by the Lieutenant-Governor to forward under separate cover 200 copies of the attached "Public Health Notice" embodying the observances agreed upon as a result of discussion in the Advisory Council in December last. I am to request you to advise the Native Administrations under your charge to give effect to these observances where suitable.

2. The Notice indicates ten sanitary observances which Native Authorities will normally require to be obeyed but there may be Native Authorities in the Province under your charge who are not yet prepared to enforce all these observances. In such a case the particular observance to which objection is taken should be deleted before the "Notices" are handed over to the Native Administration.

3. It is suggested that Native Authorities might distribute these Notices to District Heads, Native Courts, Native Administration Sanitary Staff and Schools, but the actual distribution is a matter for your discretion. A further supply of the Notice may be had on application to this Office.

R. D. Ross
for Secretary,
Northern Provinces.

199 copies received

EOJ.

P.T.O

50

No. 65/1926/50.

Lokoja, 31st March, 1931

- D.O. Igala ~~*~~ 60 copies
- D.O. Igbirra 50 "
- D.O. Kabba 40 "
- A.D.O. K/Karifi 40 "

For information and action.

~~*~~ copies of the Public Health Notice" mentioned overleaf are forwarded herewith for distribution as suggested in paragraph 3 overleaf.

In case further copies of this notice are required, application should be sent to the

Secretary, Northern Provinces, through this office.

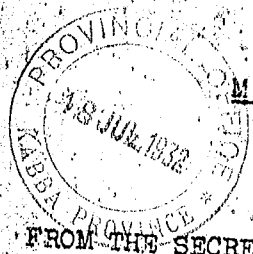
N.L.S.
for Acting Resident,
Kabba Province.

Received

Do you wish to refer to the above in connection with the report p. 49

PA
1/21/31

See OK
1/24



MEMORANDUM.

No. 11163/111.
Kaduna, 14th July, 1932.

FROM THE SECRETARY, NORTHERN PROVINCES, KADUNA.
TO THE RESIDENT K A B B A PROVINCE

Public Health under Native Authorities.

I am directed by the Lieutenant-Governor to forward copies of a memorandum No. 173/NM/30 of the 1st July, 1932, received from the Senior Health Officer, Northern Provinces.

2. I am to say that although the majority of the inhabitants of the Northern Provinces are only beginning their education in sanitary matters and while much is being done to stimulate their interest, it is thought that any attempt to accomplish too much at the present stage may defeat its object by alienating the co-operation of the Native Authorities.

3. However, concerning the important matter dealt with in the memorandum enclosed herewith, His Honour has no doubt of the cordial co-operation of the Native Authorities in effecting what is possible.

Copy to:-
D.O. Igala, D.O. Igbira, D.O. Kabba,
D.O. ...

H. B. JAMES

Acting Resident,
Northern Provinces.

P.U.

For information and your view. It appears to me somewhat unfair that a village head should be expected to diagnose measles and chicken pox when members of the Medical Department have great difficulty in doing so themselves.

J.C. 1
Acting Resident,
Kabba Province.

RIDM.

14/7/32

Medical department,
Northern provinces,
Kaduna,
1st July, 1932.

The Honourable,
The Secretary, N.P.s.,
K a d u n a.

Public Health Notices - Native Administration.

I have the honour to call your attention to public Health Rules, Native Administration Areas, which were discussed, and adopted with certain reservations by the Native Rulers at the meeting of the Advisory Council, Northern Provinces in December, 1930.

- 2. The primary object in framing Rules 9 and 10 was the prevention of epidemics.
- 3. Rule No. 10 states, inter alia, that any person who does not notify his Village Head of a case of small-pox, Relapsing Fever, Cerebro Spinal Meningitis, Measles or Chicken Pox occurring in his compound shall be guilty of an offence, and lays down certain measures regarding isolation and quarantine.
- 4. In practice the application of Rules Nos. 9 and 10 has not been at all satisfactory.
- 5. Within the last few months, it has been brought to my notice that considerable delay has occurred in reporting the presence of infectious disease.
- 6. In one case smallpox was actually present in a village for at least 3 weeks before any notification was made, and then the first intimation of the position came through a Railway Official instead of through the usual channels.

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7. As the result of this and similar delays in the past the disease became firmly established, and the infection was carried to neighbouring areas long before the responsible authorities could organise adequate preventive measures for the localisation of the foci of infection.

8. In this connection I subjoin for your information a summary showing the incidence of smallpox in the Northern Provinces for the first 6 months of the current year.

9. You will observe the prevalence of the disease and the heavy mortality.

10. The matter is therefore of considerable importance, and I should like to emphasise as strongly as possible the necessity of impressing on those responsible, their duties and obligations in regard to immediate notification of infectious diseases.

11. A list of the more important notifiable infectious diseases with their salient symptoms is in course of preparation. The information will be translated into Hausa and circulated in Native Administration Areas particularly in areas where it is difficult or perhaps impossible to obtain Medical advice in an emergency.

(Sgd) E. J. DALY
Senior Health Officer,
Northern Provinces.

Summary referred to.

<u>Province</u>	<u>Cases</u>	<u>Deaths.</u>
Adamawa	53	20
Bauchi	417	47
Benue	177	82
Bornu	17	8
Ilorin	--	--
Kabba	3	"
Kano	77	19
Niger	987	179
Plateau	40	27
Sokoto	1,080	232
Zaria	1,656	455
	<u>4,507</u>	<u>1,069</u>

EDA.

B. C. 9/8/32

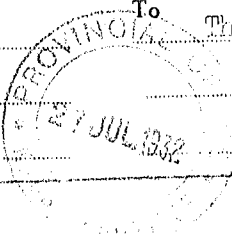
MEMORANDUM.

No. 162/Vol.iii/20.

3rd July, 1932.

From The District Officer, Igbirra Division, Orens.

To The Resident, Kaba Province, Iokoja.



General Form No. 16

G. F. D., Lagos.

Public Health under Native Authorities.

With reference to your endorsement No. 66/1926/69A dated July 19th, 1932, on memorandum No. 11163/111 dated July 14th, 1932, from the Secretary, Northern Provinces, and the attachment, the diagnosis of many diseases is extremely difficult and it is asking rather a lot to expect Village Heads to notify all cases of sickness occurring in their village areas. Apart from this, however, the practice of sending a vaccinator into the 'Bush' to vaccinate often leads to the suppression of news of sickness more especially in pagan areas as they are frightened to report it knowing that it might lead to parting with their chickens and goats.

The fact that only three cases occurred in the Kaba Province shows, I submit, that the Native Authorities are fully alive to the utility of vaccination. In the Igbirra Division suspicious cases are reported at once and steps are taken to avoid epidemics.

2. The Attah and his Village Heads are anxious and willing to co-operate in effecting what is possible or recommended.

A. H. Henson

District Officer i/c Igbirra Division.

JDM.

B. U. 9/8/32

MEMORANDUM.

29th July 1932

From The District Officer

To The Resident

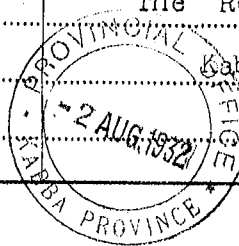
i/c Koton Karifi Division

Kabba Province

Agbaja

Lokoja

General Form No. 16. G.P.D., Kaduna. 12181



Public Health under Native Authorities.

With reference to your endorsement No. 65/1926/59A of the 19th of July, I have to inform you that I consider Rules 9 and 10 of the Public Health Notice should apply in this Division, generally speaking, only to small-pox, a disease which is well-known and understood, and which the bulk of the community are easily capable of recognising. The average Village Head would certainly be quite incapable of diagnosing any one of the other diseases mentioned.

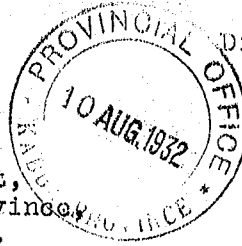
2. Simple town sanitation - such as the sweeping of streets and markets, and the burning or burying of refuse - is a matter, however, which any Village Headman should be able to undertake, and it should not be difficult to convince him of its importance as a preventive of disease.

M. V. Hoyle

District Officer
i/c Koton Karifi Division

13/1 9/8/32

No. 40/1930/13.



Divisional Office, Kabba,

5th August, 1932.

The Resident,
Kabba Province,
Lokoja.

Public Health under Native Authorities.

With reference to your memorandum No. 65/1926/59A of 19th July, 1932, I have to reply as follows :-

I think anything in the nature of punishment of householders or Village Heads for not reporting is to be deprecated, except perhaps in large townships - which perhaps is what the Senior Health Officer is visualising.

2. On the other hand I think that if touring Officers made a routine matter of invariably enquiring re illness and in particular Smallpox in all villages visited it would tend to keep alive realisation of responsibilities in this direction and assist towards the habit of reporting becoming ingrained and a matter of routine.

3. The majority of these epidemics are known here and have their local names and provided illness is reported it is not over difficult to ascertain what it is or at the very least what it is likely to be.

E. J. Douglas
District Officer,
i/c Kabba Division.

AJWN.

No. 66/1926/67.
Provincial Office,
Lokoja, 12th August, 1932.

The Honourable
The Secretary,
Northern Provinces,
Lokoja.

PUBLIC HEALTH UNDER NATIVE AUTHORITIES. 59

With reference to your memorandum No. 11163/111 of the 14th of July, 1932, enclosing copies of memorandum No. 173/NM/30 dated the 1st of July, 1932, received from the Senior Health Officer, I have the honour to inform you that the general view held in this Province is that whilst every effort is made to encourage the early report by responsible headmen of the outbreak of epidemics, the diagnosis of many diseases is extremely difficult and it is asking rather too much to expect Village Headmen to notify all cases of sickness occurring in their village areas.

Small-pox, however, is a disease which is well-known and which the bulk of the community are easily capable of recognising and should therefore come under Rules 9 and 10 of the Public Health Notice.

2. The District Officer i/c Kabba Division considers that the different epidemics are well-known by their local names, and while he deprecates punishments inflicted under Rules 9 and 10, he thinks that if touring Officers were to make a point of enquiring concerning illness in all villages visited, it would tend to keep alive realisation of responsibilities in this direction and assist towards the habit of reporting becoming ingrained and a matter of routine, and I consider that this course should be adopted.

L. G. J.
Acting Resident,
Kabba Province.

FIDN.

P. A

Lokoja, 15 October, 1932.

FROM THE RESIDENT, KABBA PROVINCE, LOKOJA
TO THE DISTRICT OFFICER I/C IGALA DIVISION
DISTRICT OFFICER I/C IGBIRRA DIVISION
DISTRICT OFFICER I/C KABBA DIVISION
DISTRICT OFFICER I/C KOTON KARIFI DIVISION
STATION MAGISTRATE, LOKOJA.
Copy to The Secretary, Northern Provinces, Kaduna.

Public Health under Native Authorities.

With reference to your memorandum noted in the margin, I have to inform you that your views were reported for His Honour's information, and the following is an extract from a letter from the Secretary Northern Provinces in reply:-

"..... it is one of the duties of an Administrative Officer to make the enquiries suggested by the District Officer and to endeavour by other means to keep himself fully informed of such matters. I am to ask that you will impress this on the members of your staff".

2. I have to request that the necessity of ensuring that Officers shall have accurate knowledge of everything that is happening in their areas, and no less the necessity of taking steps to organise, and improve the existing organisation of the Native Administration for reporting disease and other matters shall be brought to the notice of all Administrative Officers serving in your Division. It is the duty of Officers in charge of Divisions to keep this primary duty constantly in the mind of those working with them.

3. It is of the utmost importance that Native Administrations shall be encouraged throughout the of central to village authorities to develop a sense of responsibility for the prompt and accurate report

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Idah. No. 31/1931/9 of 26th July, 1932.
Igbirra. No. 162/Vol.3/20 of 23rd July, 1932.
Kabba. No. 40/1930/13 of 5th August, 1932.
K/Karifi. No. 30/1926/14 of 29th July, 1932.
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recording of all happenings. We are now dealing specifically with reporting human disease, but there are other matters, crops, animal sickness, thieves, damage to roads and bridges etc which are of not less importance for the purpose of information and record. Unless the native organisations are trained to report to their own authorities, and to keep proper records, it is inevitable that they should regard such work as belonging solely to the Administrative Officer, and even to regard such reports with suspicion. It is important to avoid any atmosphere or suggestion of secret intelligence about such matters. The principle to be impressed on the Native Authorities is that prompt information enables timely assistance to be rendered where necessary.

4. In connexion with the low figures of disease reported from this Province, I regard them as indicating not the true state of affairs but merely a lack of information. A difference will probably be apparent as the machinery of Native Administration becomes more efficient and effective; and herein lies scope for our work.

(C.C.C.) R. L. PAYNE,

Acting Resident
Kabba Province.

MEMORANDUM.

281/1933.

No. 11163/122
26 October, 1933.

FROM THE SECRETARY, NORTHERN PROVINCES, KADUNA

TO

THE RESIDENT Kabba PROVINCE

Public Health under Native Administration.

I am directed by the Chief Commissioner to refer to my memorandum No. 11163/69 of the 23rd of March, 1931, and to draw attention to an error contained in paragraph 2 of the Public Health Notice. The word "stinking" is a misprint for "standing".

J. J. EMBERTON
for Secretary,
Northern Provinces.

No. 65/1926/71A.
Lokoja, 7 November, 1933.

Copy to:

D. O. Igala
D. O. Igberra
D. O. Kabba
D. O. Koton Karifi

For information and action, with reference to my endorsement No. 65/1926/50 of the 31st of March, 1931.

ACCO.

P. A.
J. O. M.
7/11/33

[Signature]
Resident
Kabba Province.